# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

IN THE MATTER OF:	)		
	)	Docket No. SDWA-08-2025-0045	
Richard Wilkinson,	)		
	)	ADMINISTRATIVE ORDER	
Respondent.	)		FILED
Wind River View CG	)		Sep 10, 2025
Public Water System	)		5:10 pm
PWS ID #WY5601437	)		U.S. EPA REGION 8 HEARING CLERK

- 1. This Order is issued under the authority vested in the Administrator of the United States Environmental Protection Agency (EPA) by section 1414(g) of the Safe Drinking Water Act (Act), 42 U.S.C. § 300g-3(g), as properly delegated to the undersigned official.
- 2. Richard Wilkinson (Respondent) is an individual who owns and operates the Wind River View Campground Public Water System (System), which provides piped water to the public in Sublette County, Wyoming, for human consumption.
- 3. The System is supplied by a groundwater source accessed via one well. The water is untreated although water from the well is pumped on-demand to distribution via a 100-gallon hydropneumatic tank that maintains System pressure. The System is in operation part of the year from May through September.
- 4. The System has approximately 53 service connections and regularly serves an average of approximately 104 individuals daily at least 60 calendar days out of the year. Therefore, the System is a "public water system" as defined in section 1401(4) of the Act, 42 U.S.C. § 300f(4), and 40 C.F.R. § 141.2. Further, the System is a non-community water system that does not regularly serve at least 25 of the same persons over six months per year and, as such, is also a "transient non-community water system" as defined in 40 C.F.R. § 141.2.
- 5. Respondent is a "person" as defined in section 1401(12) of the Act, 42 U.S.C. § 300f(12) and is subject to the Act and 40 C.F.R. part 141 (Part 141). Part 141 is an "applicable requirement" as defined in section 1414(i) of the Act, 42 U.S.C. § 300g-3(i).
- 6. Part 141 includes monitoring requirements. The EPA has sent Respondent annual notifications of the specific monitoring requirements that apply to the System.

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## **VIOLATIONS**

- 7. Respondent is required to complete corrective action of a significant deficiency or comply with an EPA-approved corrective action plan and schedule within 120 calendar days (or earlier if instructed by the EPA) of receiving written notification from the EPA of a significant deficiency. 40 C.F.R. § 141.404(a). Respondent is required to notify the EPA within 30 calendar days of completion of a significant deficiency corrective action. 40 C.F.R. § 141.405(a)(2). The EPA sent the Respondent a sanitary survey report dated October 9, 2024, which detailed significant deficiencies. The EPA approved Respondent's corrective action schedule to complete corrective actions by June 5, 2025. The EPA's record reflects that the Respondent failed to complete all corrective actions by June 5, 2025, and failed to notify the EPA of corrective action completion by the corresponding deadline and therefore, violated these requirements.
- 8. Respondent is required to monitor the System's water annually for nitrate at every entry point to the distribution System which is representative of each well after treatment. 40 C.F.R. §§ 141.23(a) and (d). Respondent failed to monitor the System's water for nitrate during January 1, 2024 through December 31, 2024, and therefore, violated this requirement.
- 9. Respondent is required to complete seasonal start-up procedures as required by 40 C.F.R. §§ 141.854-861. Prior to opening to the public each year, Respondent must send to the EPA a signed certification of its completed start-up procedures using the EPA's approved checklist (see link in paragraph 18 below). Respondent failed to complete seasonal start-up procedures and failed to submit a signed copy of the completed checklist to the EPA prior to opening to the public in the year 2024 and 2025 and therefore, violated these requirements. Note: the 2024 seasonal state-up checklist was subsequently received in June 2024 and the 2025 checklist was received in July 2025.
- 10. Respondent is required to monitor the System's water monthly for total coliform bacteria. 40 C.F.R. §§ 141.853-858. Respondent failed to monitor the System's water for total coliform bacteria during May 2022, June 2024, June 2025 and July 2025, and therefore, violated this requirement. Note: The System subsequently monitored

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for total coliform bacteria in June 2022, July 2024 and August 2025, respectively.

- 11. Respondent is required to notify the public of certain violations of Part 141 and, within 10 calendar days after completing public notice, provide a copy of the public notice and certification to the EPA. 40 C.F.R. §§ 141.31(d) and 141.201-141.211. The violations identified in paragraph 7 and 9, above, are classified as violations requiring Tier 2 public notice within 30 calendar days, with the public notice to be repeated every three months and for notice to remain in place for as long as the violation or situation persists, according to 40 C.F.R. § 141.203. The EPA's records reflect that the Respondent failed to notify the public of the violations cited in paragraphs 7 and 9 and failed to submit a copy of the public notice and certification to the EPA and therefore, violated this requirement.
- 12. Respondent is required to notify the public of certain violations of Part 141 and, within 10 calendar days after completing public notice, provide a copy of the public notice and certification to the EPA. 40 C.F.R. §§ 141.31(d) and 141.201-141.211. The violations identified in paragraphs 8 and 10, above, are classified as violations requiring Tier 3 public notice within 1 year, according to 40 C.F.R. § 141.204. The EPA's records reflect that the Respondent failed to notify the public of the 2023 violation and 2022 violations cited in paragraphs 8 and 10 and failed to submit a copy of the public notice and certification to the EPA and therefore, violated this requirement. this requirement. The deadline for public notice of the 2025 violation cited in paragraph 10 has not yet passed.
- 13. Respondent is required to report any failure to comply with Part 141 to the EPA within 48 hours (except where Part 141 specifies a different time period). 40 C.F.R. § 141.31(b). Respondent failed to report the violations cited in paragraphs 7, 8, 9, and 10 above, to the EPA and therefore, violated this requirement.
- 14. Respondent is required to report any violation of total coliform monitoring requirements to the EPA within 10 calendar days after discovering the violation. 40 C.F.R. § 141.861(a)(4). Respondent failed to report the violation listed in paragraph 10, above, to the EPA and therefore, violated this requirement.

#### **ORDER**

Respondent is ordered to perform the following actions upon Respondent's receipt of this

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Order (unless a different deadline is specified below):

- 15. Respondent is ordered to comply with all provisions of the Act and Part 141, including but not limited to each requirement cited above.
- 16. Within 30 calendar days of receipt of this Order, Respondent shall consult with the EPA regarding action to correct significant deficiencies and shall submit a proposed schedule and plan to the EPA for completion of all corrective actions specified below. The plan shall include proposed modifications to the System and estimated costs of modifications. The EPA will review the proposed schedule and any approved schedule (Schedule) shall be incorporated into this Order with each milestone to be an enforceable requirement upon written approval by the EPA. Within 10 calendar days after completing all tasks included in the Schedule, Respondent shall notify the EPA of the project's completion. Respondent shall provide sufficient evidence of the project's completion to the EPA, including photographs of the corrective actions. Thereafter, if the EPA identifies any significant deficiency at the System, Respondent shall complete corrective action for each significant deficiency and provide notification to the EPA within 30 calendar days of completion, as required by 40 C.F.R. §§ 141.403(a) and 141.405(a)(2).

#### Corrective Actions:

- Survey year 2024: SD#1: All openings in Well ID: WL01-Well #1 must be sealed and watertight.
- Survey year 2024: SD#2: System must identify the cause(s) of the low pressure and provide documentation of how it was corrected.
- 17. Within 30 calendar days after receipt of this Order, and as required by Part 141 thereafter, Respondent shall monitor the System's water for nitrate, in accordance with 40 C.F.R. §§ 141.23(a) and (d). Respondent shall report results to the EPA within the first 10 calendar days following the end of the required monitoring period. 40 C.F.R. § 141.31(a).
- 18. Respondent shall complete seasonal start-up procedures as required by 40 C.F.R. §§ 141.854-861. The EPA approved start-up procedures checklist can be found at <a href="https://www.epa.gov/sites/production/files/201412/documents/rtcr\_seasonal\_startup\_checklist.pdf">https://www.epa.gov/sites/production/files/201412/documents/rtcr\_seasonal\_startup\_checklist.pdf</a>. Prior to opening to the public each year, Respondent shall send to the

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EPA a signed copy of the completed start-up procedures checklist.

- 19. Respondent shall monitor the System's water monthly for total coliform bacteria. If a sample is positive for total coliform, within 24 hours of being notified of the positive result, Respondent shall collect a set of three repeat samples for each total coliform-positive sample. 40 C.F.R. § 141.853-858. Respondent shall report results to the EPA within the first 10 calendar days following the end of the required monitoring period. 40 C.F.R. § 141.31(a).
- 20. For any future violation of Part 141 for which this Order does not specify a reporting period, Respondent must report the violation to the EPA within 48 hours of the violation occurring, as required by 40 C.F.R. § 141.31(b). However, if Part 141 specifies a different time period for reporting the particular violation, Respondent must report the violation to the EPA within that different period.
- 21. Within 30 calendar days after receipt of this Order, and quarterly thereafter, for as long as the violation cited in paragraphs 7 and 9, above, persist, Respondent shall notify the public of these violations. Thereafter, following any future violation of Part 141, Respondent shall comply with any applicable public notice provisions of 40 C.F.R. part 141, subpart Q. Within 10 calendar days after providing public notice, Respondent shall submit a copy of the notice and certification to the EPA. 40 C.F.R. § 141.31(d). Templates and instructions are available at:

  https://www.epa.gov/region8-waterops/reporting-forms-drinking-water-systems-wyoming-and-tribal-lands-epa-region-8#pn.
- 22. Within 30 calendar days after receipt of this Order, Respondent shall notify the public of the 2023 and 2024 violation cited in paragraphs 8 and 10, above.

  Thereafter, following any future violation of Part 141, Respondent shall comply with any applicable public notice provisions of 40 C.F.R. part 141, subpart Q.

  Within 10 calendar days after providing public notice, Respondent shall submit a copy of the notice and certification to the EPA. 40 C.F.R. § 141.31(d). Templates and instructions are available at: <a href="https://www.epa.gov/region8-waterops/reporting-forms-drinking-water-systems-wyoming-and-tribal-lands-epa-region-8#pn">https://www.epa.gov/region8-waterops/reporting-forms-drinking-water-systems-wyoming-and-tribal-lands-epa-region-8#pn</a>.
- 23. If the population or number of connections served by the System at least 60 days of the year falls below 25 individuals or 15 connections, Respondent must notify the

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EPA in writing within 10 calendar days by submitting a completed basic information form. The form is available at: <a href="https://www.epa.gov/region8-waterops/reporting-forms-drinking-water-systems-wyoming-and-tribal-lands-epa-region-8#new">https://www.epa.gov/region8-waterops/reporting-forms-drinking-water-systems-wyoming-and-tribal-lands-epa-region-8#new</a>.

- 24. If Respondent (a) leases or sells the System to another person or entity, or (b) contracts with or hires any other person or entity to operate the System,

  Respondent must, within 10 calendar days, provide a copy of this Order to the lessee, purchaser, or contractor and notify the EPA in writing of the change. In either of these circumstances, Respondent will remain obligated to comply with this Order.
- 25. Respondent must send all reporting and notifications required by this Order to the EPA at: Email: R8DWU@epa.gov, and Bell.marlon@epa.gov

### **GENERAL PROVISIONS**

- 26. This Order is binding on Respondent, his successors and assigns, and any person (*e.g.*, employee, contractor, or other agent) acting in concert with Respondent.
- 27. This Order does not constitute a waiver, suspension, or modification of any requirement of the Act or Part 141. Issuance of this Order is not an election by the EPA to forgo any civil or criminal action.
- 28. Violation of any part of this Order, the Act, or Part 141 may subject Respondent to a civil penalty of up to \$71,545 (as adjusted for inflation) per day of violation, a court injunction ordering compliance, or both. 42 U.S.C. § 300g-3; 40 C.F.R. part 19; 90 Fed. Reg. at 1375 (January 8, 2025).
- 29. Respondent may seek federal judicial review of this Order pursuant to section 1448(a) of the Act, 42 U.S.C. § 300j-7(a).

Issued: September 10, 2025.

Colleen Rathbone, Manager Water Enforcement Branch Enforcement and Compliance Assurance Division